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167

ACI - M  
August 29, 1946

ADVISORY COMMITTEE ON INTELLIGENCE

INT 606/1

Fourth Meeting  
August 29, 1946  
4:30 - 5:30 p.m.

FOI 76-132  
12-8-78

Minutes

Present: Messrs. Eddy, SA-K (Chairman)  
Braden, A-Sr  
Russell, A-R  
Nickerson, A-D (Representing Mr. Lonn)  
Lyon, GCH (Observer)  
Evans, OCL (Executive Secretary)

1. Substitution of CIG for FBI Personnel in OAR.

The Chairman reported on the present situation in this matter (see Item 2, Minutes, ACI - M3, August 6). Personnel have actually been withdrawn from Panama and the Dominican Republic. The former station, however, was based on a special arrangement with G-2 and exceptional; CIG will give special priority to placing its own personnel in the Dominican Republic. Assurances have been received that no further withdrawals will occur pending arrangements for replacement.

2. CIG Proposal.

Mr. Lyon opened the discussion of a letter from the Director of Central Intelligence to the Acting Secretary, dated August 22, 1946. He first considered the Acting Secretary's question concerning paragraph 2-b of the letter; Mr. Lyon had been informed by CIG that this paragraph meant that all payments by the State Department would be reimbursed by CIG. It was a procedure which had been followed during the war with regard to other agencies, and CIG expected to follow this procedure by maintaining a fund as a form of advance payment against expenditures of the State Department on its behalf. Arrangements already existed for handling these funds with utmost security and with the knowledge of a minimum of personnel. Mr. Russell emphasized that the text of the Director's letter should be amended to make quite clear the financial relationship. The Committee agreed that an appropriate change should be made in the letter before the proposal was finally accepted.

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-2-

INT 606 / 2

Mr. Lyon reported that the Foreign Service had agreed that the proposals could be worked out in practice, with the reservation that caution must be observed to prevent oversteering of missions and consequent complaints from Foreign Offices. The list of positions actually proposed comprised 53 attachés, 14 assistant attachés, and 75 vice consuls. As protection to the Department, the proposals provided that all personnel should be accepted by the geographical desks, trained in the usual Foreign Service training courses, and whenever possible apprenticed for a short period to the appropriate geographical desks. In this way the Department would be assured of personnel acceptable to its missions and sufficiently acquainted with the Foreign Service background. Mr. Braden inquired whether acceptance by geographical desks implied agreement upon the designation to be granted each individual. Mr. Lyon indicated that this matter would certainly be within the discretion of the geographical desks. The Committee agreed upon the need for clear understanding that in accepting personnel on behalf of CIG, the Department should in each case determine the designation appropriate to the individual and to the location for which he was intended.

Mr. Hickerson said that he approved the proposal; he felt, however, that one condition of acceptance should be an agreement with military and naval authorities upon the allocation of responsibility for reporting as between field representatives of State, War and Navy. Unquestionably the State Department should be responsible for all political, economic, financial and press reporting. Yet he had observed in the most recent manual of instructions for military attachés a directive to report on economic and political matters. Such instructions led to duplication, waste, ineffect reporting, and contradictions.

In regard to the CIG proposals Mr. Russell requested confirmation that, as indicated in paragraph 3-f of the Director's letter, the personnel concerned would do no positive intelligence work unless specifically so authorized by the chief of mission. Mr. Lyon indicated that this was a definite part of the understanding and Mr. Ladd pointed out that the work of the CIG group was defined by method rather than by subject matter. Mr. Braden urged, however, that delineation of responsibility for reporting in the field was an overall matter which required settlement. He and Mr. Hickerson both had field experience of the danger inherent in the present unclarified situation and of the profit which ensued upon proper integration whereby representatives of State and the Service Departments exchanged with each other information appropriate to their respective spheres of interest.



UNCLASSIFIED

174

UNCLASSIFIED

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INT 60618

-3-

Mr. Russell suggested that the present moment was the time for a general agreement upon allocation of responsibility, and that a group be formed within the Department to prepare proposals for presentation to CIG. Mr. Evans reported that CIG had under consideration the forming of a working group to investigate suitable division of labor among field reporters. The Committee agreed that a Departmental group should be formed to prepare proposals leading to sharper division of responsibility amongst field reporters, and that it should comprise a representative of SA-2 as Chairman, Mr. Lyon, and a nominee of Mr. Braden to represent the geographic and economic offices. Mr. Eddy indicated that he would appoint Mr. D. R. Peering, Director of OGD, as Chairman of the Committee. Mr. Braden subsequently nominated Mr. Ellis C. Briggs as his representative.

Mr. Russell indicated that he approved of the letter in general with modifications already discussed, but he assumed that the list of locations and designations were still subject to modification by agreement. Mr. Lyon said that although in some few cases personnel were already at work in the field, the list in general was, as desired, subject to modification.

ACTION: The Committee approved the letter of the Director of Central Intelligence in principle, subject to the following considerations:

- A. Paragraph 2-b should be modified to make clear the financial responsibility of CIG.
- B. The text in 1-a should be modified to indicate definitely that the Department must clear, in each case, the designation as well as the intended location of each candidate.
- C. The attached list of locations and designations should be regarded as a tentative proposal for modification by agreement between the Department and CIG.
- D. The proposal should not go into force before explicit agreement had been reached between the Department and the other Services [agencies] on the allocation of responsibility for field reporting.

3. Next Meeting.

The Chairman suggested that the next meeting should take place not on September 3 but on September 10, and the Committee agreed. He announced that the items of business would be:

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INT 606/4

- (a) The constitution of a field force for positive intelligence research.
- (b) The need for special security measures in the intelligence organization as distinct from the Department as a whole.

VERIFIED:

Executive Secretary

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7/12